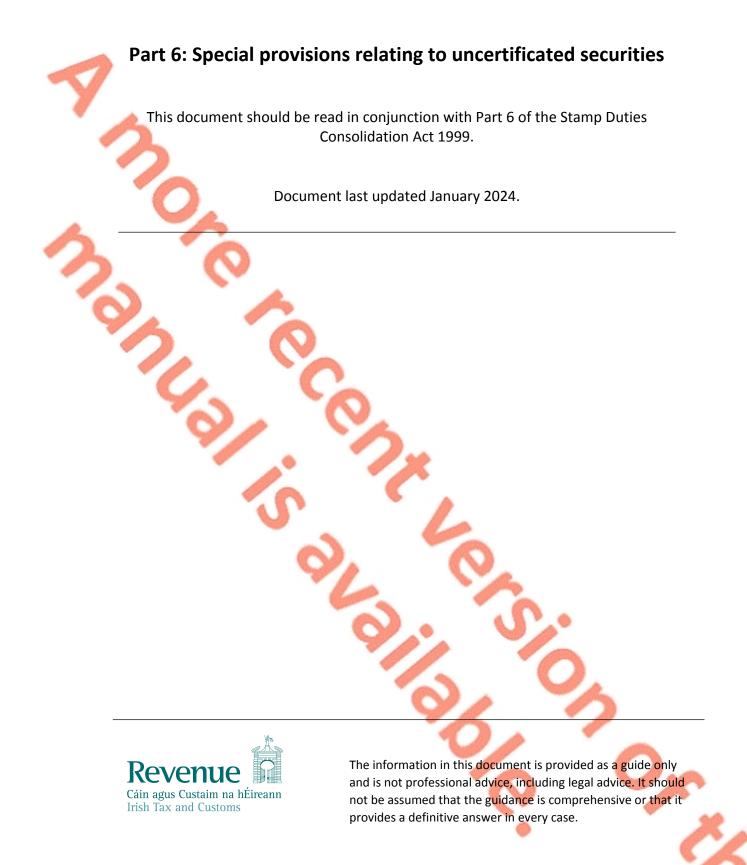
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# **Stamp Duties Consolidation Act 1999**



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### Introduction

Where a sale of securities is secured and settled electronically by means of book entry transfer<sup>1</sup>, the provisions of **Part 6** of the Stamp Duties Consolidation Act 1999 (SDCA 1999) provide for stamp duty to be charged on the transaction. The purpose of this document is to explain the application of these provisions, which currently comprise **sections 75, 75A (in Chapter 1)** and **78A** to **78J (in Chapter 2)**. The background to their introduction is summarised in <u>Section 10</u>.

# 1. Terminology

Section 78A(1) SDCA 1999 sets out a number of definitions that apply for the purposes of Chapter 2 of Part 6, as follows:

 central securities depository or CSD has the same meaning as in the CSD Regulation. It means a person who operates a securities settlement system and provides at least one of the following services:

- Initial recording of securities in a book-entry system ('notary service');
  - Providing and maintaining securities accounts at the top tier level ('central maintenance service');
- CSD Regulation means Regulation 909/2014 of the European Parliament and of the Council of 23 July 2014<sup>2</sup> on improving securities settlement in the European Union and on central securities depositories and amending Directives 98/26/EC and 2014/65/EU and Regulation (EU) No. 236/2012;
- **depository receipt**, while linked to an underlying security, is a security in its own right that can be independently traded and held;
- interest in securities means:
  - (a) any legal or equitable interest or right in, or in relation to, a security,
  - (b) a depository receipt,
  - (c) an indirect interest or right in, or in relation to, underlying securities arising from the immobilisation or dematerialisation of the securities, or
  - (d) without prejudice to the generality of paragraph (c), an interest or right in, or in relation to, securities which are held in, or on behalf of, a CSD, the rules of which require holders of interests or rights in, or in relation to, securities to hold those interests or rights by way of a co-ownership interest in a fungible pool of underlying securities;

<sup>&</sup>lt;sup>1</sup> Book-entry system is a system which enables transfers of securities and other financial assets which do not involve the physical movement of paper documents or certificates (e.g. the electronic transfer of securities).

<sup>&</sup>lt;sup>2</sup> OJ No. L257, 28.08.2014, p.1.

- operator means a person who operates a securities settlement system (normally a CSD);
- **participant** means a person permitted by an operator to input a transfer order. This would generally be a person who is a member of a CSD and thus authorised to execute transfer orders through the CSD's settlement system;
- relevant system means a securities settlement system that is operated by a CSD;
- securities means any stocks or marketable securities, e.g. company shares.
- securities settlement system means a formal arrangement with common rules and standardised arrangements for the execution of transfer orders by electronic means;
- third country CSD means a CSD located outside the European Union that would come within the CSD Regulation if it were located in the European Union. An example of a third country CSD is Euroclear UK & International (EUI) in the UK, which operates the CREST system;
- transfer order means a properly authenticated instruction to transfer an interest in securities.

Section 78A(2) provides that a reference to a CSD in Chapter 2 includes a reference to a third country CSD.

### 2. Charge to stamp duty on sale of Irish securities

Where a transfer on sale of Irish securities (or an interest in Irish securities) takes place anywhere in the world, a charge to stamp duty will arise at the rate of 1% of the consideration<sup>3</sup>.

Section 2 SDCA 1999 provides that any **instrument** which is specified in Schedule 1 SDCA 1999 and is executed in the State or, wherever executed, relates to any property situated in the State or any matter or thing done or to be done in the State, will be chargeable to stamp duty. Section 1 SDCA 1999 provides that an **instrument** "includes every **written** document".

Schedule 1 includes the heading "CONVEYANCE or TRANSFER on sale of any stocks or marketable securities". This refers to an instrument which, when executed, effects the transfer of both the legal title to and beneficial interest in stocks/marketable securities. Accordingly, where, for example, a sale of Irish shares is effected by means of a stock transfer form (a document which effects the transfer of both the legal title to and beneficial interest, the transfer of both the states of a stock transfer form (a document which effects the transfer of both the legal title to and beneficial interest in shares), the instrument will be chargeable to stamp duty under section 2.

<sup>&</sup>lt;sup>3</sup> Where a charge to stamp duty arises on a sale of shares, that charge may be relieved by a relief or exemption, such as relief for associated companies under section 79 SDCA 1999.

Where a sale of securities is secured and settled electronically by means of book entry transfer (such that no written instrument of transfer is created), the provisions of **Part 6** (ss 78A – 78J), specifically **section 78B SDCA 1999**, provide for stamp duty to be charged by deeming the **transfer order** which effects the transfer of securities from seller to purchaser to be an executed instrument of conveyance or transfer, and therefore an instrument that is chargeable to stamp duty under the heading "CONVEYANCE or TRANSFER on sale of any stocks or marketable securities". In the absence of the Part 6 provisions, no stamp duty would be chargeable on such transactions as no instrument of transfer is created.

The deeming provisions of **section 78B** apply in respect of a transfer order that effects the transfers of an interest in securities through a relevant system (**subsection (1)**) or outside a relevant system (**subsection (2)**). An example of a transfer outside a relevant system is a transfer recorded only as a book entry on the books of a CSD member such as a stockbroker.

**Subsection (3)** requires the separation of a netted settlement into its individual contracts for the transfer of interests in the same type of securities. For example, where one transfer order is input representing the net position on 5 purchases and five sales of the same stock, **subsection (3)** provides that a stamp duty charge will be applied to each individual purchase of an interest in securities and not to the overall netted contract.

**Subsection (4)** was inserted by Finance (No. 2) Act 2023. It provides that **section 78B** will not apply in respect of a transfer order effecting the transfer of an interest in securities through a relevant system where:

- the securities are dealt in on a recognised stock exchange located in the United States of America or Canada, and
- the relevant system is operated by a CSD located in the United States of America or Canada.

The effect of **subsection (4)** is that where shares are traded on a recognised stock exchange in the United States of America or Canada such as the New York Stock Exchange or NASDAQ, and the trade is cleared and settled through a securities settlement system in the USA or Canada such as the Depository Trust Company, no charge to stamp duty will arise under **section 78B**.

Section 78D SDCA 1999 provides that where the "CONVEYANCE or TRANSFER on sale of any stocks or marketable securities" head of charge applies to a transaction, stamp duty will be charged at 1% of the consideration (or 1% of the value if the consideration is below market value), rounded to the nearest cent. This differs from stamp duty on instruments of transfer where there is an exemption from stamp duty if the consideration does not exceed €1,000.

The transfer order is deemed to be stamped when the stamp duty and any interest charged is paid to Revenue.

Section 78A(3) SDCA 1999 confirms that the deeming provisions of Chapter 2 apply only where an interest in securities is transferred by electronic means. This

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provision ensures that where securities are transferred by means of an instrument of transfer, a double charge to stamp duty will not arise under the SDCA 1999.

#### 3. Payment of duty

Section 78E(1) SDCA 1999 provides that any stamp duty that is charged by virtue of section 78B will be due and payable on the date the transfer order is executed. However, this provision is subject to section 78E(2). Section 78E(2) allows Revenue to enter into agreements with CSDs for the collection of stamp duty on transfer orders executed through their settlement systems.

Where such an agreement is in place, any duty that is paid in accordance with the agreement will be deemed to have been paid to Revenue on the date when it became and payable under the agreement. In such cases, the transfer order will not be required to be stamped by Revenue.

Currently, Revenue has two agreements in place, one with Euroclear Bank in Belgium and the other with Euroclear UK and International in the UK.

Please see the operational guidelines contained in the <u>Euroclear Manual</u> and the <u>Crest Manual</u> for information on electronic transfers of interests in securities within the respective settlement systems.

### 4. Relief for intermediaries

**Section 75 SDCA 1999** provides for a relief from stamp duty for intermediaries on the transfer of securities. An "intermediary" means a person who carries on a *bona fide* business of dealing in securities.

The section grants an exemption from stamp duty on the transfer of securities to a person or a person's nominee, where:

- the person is a member firm of an exchange or market, and
- the person is an intermediary and is approved by the Revenue Commissioners as a recognised intermediary in accordance with arrangements made by the Revenue Commissioners with the exchange or market, and
- the transfer of securities is effected either:
  - on the exchange or market in respect of which the intermediary is a recognised intermediary, or
  - on any exchange or market operated by the Irish Stock Exchange Limited (e.g. the ISE Main Market and ESM) or the London Stock Exchange plc (e.g. the LSE Main Market and AIM), or
  - on any other exchange or market designated by Revenue for this purpose in regulations (A list of Designated Exchanges and Markets can be found on the <u>Revenue website</u>), and

• the transfer is not effected in connection with excluded business.

For an exemption from stamp duty to be available to a recognised intermediary on any transfer to it of interest of Irish securities, as a rule, it is necessary that the transfer to it must be in connection with the intermediary's business of dealing in securities and not in connection with various business activities termed "excluded business" carried on by the intermediary. An "excluded business" means any business which consists in:

- the making or managing of investments
- providing services for connected persons
- insurance business, or assurance business
- administering, managing, or acting as trustee in relation to pension business
- operating or acting as trustee in relation to collective funds.

**Section 78C SDCA 1999** provides that intermediary relief applies in relation to transfer orders.

Any person wishing to avail of this relief is required to forward an application to the Revenue CREST Unit. Details of the relevant forms are available in the <u>Euroclear</u> <u>Manual</u> and the <u>Crest Manual</u>.

# 5. Central counterparty relief

**Section 75A SDCA 1999** provides for an exemption from stamp duty for transfers of securities to and from a central counterparty commonly known as a "CCP", in specified circumstances. A CCP is an entity which introduces post-trade anonymity on exchanges or markets where member firms submit orders for shares.

The exemption includes the transfer of securities "from a recognised clearing house or a nominee of a recognised clearing house, to another recognised clearing house or a nominee of that clearing house".

Subsection (1) contains the definitions -

- clearing house means a body or association which provides services related to the clearing and settlement of transactions and payments and the management of risks associated with the resulting contracts and which is regulated or supervised in the provision of those services (in this section referred to as "clearing services") by a regulatory body, or an agency of government, or a Member State of the European Communities [or the United Kingdom].
- recognised clearing house identifies the current CCPs for Euronext Dublin and the London Stock Exchange and gives scope for Revenue to designate further CCPs as recognised clearing houses by regulations.<sup>4</sup>

<sup>&</sup>lt;sup>4</sup> A full list of the clearing houses designated by the Revenue Commissioners for the purposes of clearing house relief is listed on the <u>Revenue website here</u>.

Other definitions of "clearing participant", "client", "nominee" and "non-clearing participant" are self-explanatory.

**Section 78C** provides that central counterparty relief applies in relation to transfer orders.

Any person wishing to avail of this relief is required to forward an application to the Revenue CREST Unit. Details of the relevant forms are available in the <u>Euroclear</u> <u>Manual</u> and the <u>Crest Manual</u>.

### 6. Overpayment of stamp duty

Section 78G SDCA 1999 provides for the repayment of stamp duty overpaid in relation to a charge to stamp duty by virtue of section 78B.

Subsection (1) provides that where a claim for repayment of stamp duty is made in accordance with subsection (2) and it is proved to the satisfaction of Revenue that stamp duty was overpaid in relation to a charge to stamp duty by virtue of section 78B, the overpayment will, subject to section 159A SDCA 1999, be repaid. Where a claim for repayment of stamp duty is made, section 159A sets out the general requirements that must be met before Revenue will make a repayment of stamp duty.

**Subsection (2)** provides that repayment claims are to be made in such form and manner as may be decided by Revenue.

**Subsection (3)** provides that repayment claims must be made within the period of 4 years from the date of execution of the transfer order giving rise to the claim.

### 7. Obligation to retain records

**Section 78H SDCA 1999** provides that where a transfer order effects a transfer of an interest in securities, a CSD, a transferee or a person acting on behalf of a transferee is required to retain records, in legible written form (or readily convertible to such a form), which contain sufficient detail to establish the applicable stamp duty liability. These records must be retained for a period of 6 years after the date of execution of the transfer order. The records must be made available to Revenue on request.

A fixed penalty of €1,265 applies for non-compliance with the obligation to retain records.

Notwithstanding the foregoing, **subsection (1A)** provides that where a transfer order effects the transfers of an interest in securities through a system that is operated by a CSD that Revenue has entered into an agreement with for the payment of stamp duty under section 78E, the obligation to retain the records (and associated penalty for non-compliance) applies solely to the participant who entered the transfer order in the system. As noted above, Revenue currently has two of these agreements in place, one with Euroclear Bank in Belgium and the other with Euroclear UK and International in the UK.

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#### 8. Assessments and appeals

Section 78F SDCA 1999 in subsections (1) and (2) enable Revenue to make assessments, and amend assessments, to collect outstanding stamp duty. This is in line with the assessment and appeals provisions in section 20 and 21 SDCA 1999 and other tax Acts.

Subsection (3) in section 78F provides the taxpayer with the right to appeal such assessments to the Tax Appeals Commission.

### 9. Interest and penalties

Where stamp duty is paid late, interest will be charged on the duty calculated in accordance with **section 159D SDCA 1999** from the date on which the transfer order was executed until the date the stamp duty is paid. Further details for calculating the amount of interest due are contained in the Revenue Notes for Guidance dealing with section 159D <u>here</u>.

**Section 134A SDCA 1999** provides for a penalty of €1,265 plus a tax geared further penalty where a participant acts deliberately or carelessly, in relation to the entering of an incorrect transfer order in a securities settlement system.

The section provides for a specific level of penalty to be applied depending on whether the category into which the participant's duty default falls is deliberate or careless. It is aligned with section 1077F Taxes Consolidation Act (TCA) 1997 which provides for tax-geared penalties in relation to taxes such as income tax, corporation tax, local property tax and capital gains tax.

When considering a tax-geared penalty, defaults in relation to value-added tax, capital acquisitions tax and the taxes covered by the TCA 1997 are taken into account. Where the aggregate amount of a person's total tax and duty default (value added tax, capital acquisitions tax and the taxes covered by the TCA 1997) does not exceed  $\xi$ 6,000 and the default is not in the deliberate behaviour category, the person shall not be liable to a penalty under section 134A. Further details of section 134A may be viewed in the <u>TDM Part 10: Enforcement</u>.

### 10. CREST / Euroclear Bank System

The Companies Act 1990 (Uncertificated Securities) Regulations 1996 (S.I. No. 68 of 1996) established a legal framework under which title to shares and other securities in Irish companies could be transferred by means of an electronic system. The Regulations provided that the operator of the electronic system was to be approved by the Minister for Enterprise, Trade & Employment or by the appropriate authority in another EU Member State. The approved operator was CREST in the UK, which

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acted as the central securities depository (CSD) for Irish securities and provided related services such as settlement in the securities.

To ensure that transfers of Irish securities effected via the CREST system were chargeable to stamp duty, legislation was introduced. The legislation, which was subsequently comprised in **Chapter 1 of Part 6** (sections 68 to 78) of the SDCA 1999, deemed such transfers to be executed instruments of conveyance or transfer, and therefore chargeable to stamp duty.

EU law requires that electronic transfers of securities in EU companies are settled in an electronic system located in the EU. Accordingly, the exit of the UK from EU meant that the transfer of securities in Irish companies could no longer take place in the CREST system. In its place, Euroclear Bank in Belgium was approved to operate a system (the Euroclear Bank System) through which interests in Irish securities that are dealt with on Euronext Dublin could be transferred electronically.

The transfer of interests in Irish securities through the Euroclear Bank system commenced on 15 March 2021, in accordance with the Migration of Participating Securities Act 2019.<sup>5</sup>

To ensure that electronic transfers of Irish securities continued to be chargeable to stamp duty following their migration from the CREST system to the Euroclear Bank System in 2021, a new **Chapter 2 of Part 6** (comprising sections 78A to 78J) was inserted in the SDCA 1999 by Finance Act 2020, and certain sections of Chapter 1 Part 6 were repealed. As with the provision of Chapter 1, the provisions of Chapter 2 operate by deeming transfer orders to be executed instruments of conveyance or transfer, and therefore chargeable to stamp duty.

Under the system that has operated since the migration of Irish securities in March 2020, Irish securities are issued to Euroclear Bank, which holds the securities in trust. Trading then take place in interests in the securities in accordance with Belgian law. In addition, securities relating to Irish companies continue to be held and settled through the CREST system in the UK, which are held by a trustee. The trustee holds interests in shares on behalf of Euroclear UK and International and trading in these interests (which are referred to as CREST Depository Interests or CDIs) takes place in the CREST system in the UK. Trading in these securities is also chargeable to stamp duty.

The provisions of **Chapter 2 of Part 6** became effective on 15 March 2021. As they provide for stamp duty to be charged where a sale of Irish securities is effected by electronic means, most of the existing provisions of Chapter 1 became redundant. For this reason, sections 68 to 73 and 76 to 78 in Chapter 1 were repealed by Finance Act 2022.

<sup>&</sup>lt;sup>5</sup> Additional information on the migration is set out in the <u>TSG 21 - 12 Brexit Readiness – Taxation and</u> <u>Customs Issues</u>.