Analysis of Special Assignee Relief Programme 2016¹

1. General

The 2012 Finance Act introduced section 825C to the Taxes Consolidation Act 1997. This section, as amended, provides income tax relief for certain individuals assigned² during any of the tax years 2012 to 2020³ to work in the State. The relief is commonly known as SARP (Special Assignee Relief Programme).

The aim of the relief is to reduce the cost to employers of assigning skilled individuals in their companies from abroad to take up positions in the Irish-based operations of their employer or an associated company, thereby facilitating the creation of jobs and the development and expansion of businesses in Ireland.

For the tax years 2012, 2013 and 2014, SARP provides for relief from income tax on 30% of salary between \notin 75,000 and \notin 500,000. For the tax years 2015 to 2020, the upper limit of \notin 500,000 has been abolished. There is no exemption from USC and PRSI is payable where the individual is not liable to social insurance contributions in their home country. School fees of up to \notin 5,000 per annum and expenses incurred on one trip home per year, where they are paid for by the employer, are not subject to tax.

A brief summary of the conditions to be satisfied in order to qualify for SARP is included in **Annex 1**. **Annex 2** contains a brief note on the operation of the relief.

2. Outturn for 2016

This report covers the uptake and cost of SARP in respect of the tax year 2016, based on returns received by the Revenue Commissioners as at 23 March 2018. Details are set out in **Annex 3**, including comparison with the years 2012, 2013, 2014 and 2015. The relevant returns are the SARP 1A Form, which is completed in respect of each SARP employee claiming the relief, and the Annual Employer SARP Return.

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¹ The report includes comparative figures for 2012, 2013, 2014 and 2015.

² Employees may either be assigned to work for their employer or employed by an associated company of their employer.

³ Section 15 of Finance Act 2014 extended the relief to include individuals assigned to work in the State during any of the tax years 2015, 2016 and 2017. A number of enhancements were made for those years, including the removal of the upper income threshold of \in 500,000. Section 10 of Finance Act 2016 has further extended the relief to the tax year 2020.

ANNEX 1

Conditions for relief

The relief can be claimed by an individual who:

- (a) arrives in the State (Ireland) in any of the tax years 2012 to 2020, at the request of his or her relevant employer to perform duties of his or her employment for that employer or to take up employment in the State with an associated company of that employer and to perform duties for that company. A relevant employer is a company that is incorporated and tax resident in a country with which the State has a double taxation agreement or a tax information exchange agreement;
- (b) immediately before being assigned to work in the State, worked outside the State for a minimum period of 6 months⁴ for the relevant employer who assigned him or her to work in the State;
- (c) performs duties referred to in (a) above for a minimum period of 12 consecutive months from the date he or she takes up residence in the State;
- (d) was not tax resident in the State for the 5 tax years immediately preceding the year of his or her arrival in the State to take up employment;
- (e) for each of the tax years in respect of which relief is claimed, was tax resident in the State⁵;
- (f) earns a minimum basic salary of €75,000 per annum excluding all bonuses, commissions or other similar payments, benefits, or share based remuneration.

Comprehensive guidance notes on SARP can be found on the Revenue website in the Tax and Duty Manual 34-00-10.

⁴ In the case of an individual arriving in the State in tax years 2012, 2013 or 2014, a minimum period of 12 months applied.

⁵ For the tax years 2012, 2013 and 2014, the individual could not be tax resident elsewhere.

ANNEX 2

Operation of SARP

€75,000 thresholds

For clarification, there are two separate and distinct €75,000 thresholds that must be considered for SARP–

- (a) the €75,000 threshold for the purposes of determining eligibility for the relief; and
- (b) the \notin 75,000 threshold used in calculating the tax relief.

Eligibility for relief

Before an individual is eligible to claim the relief, he or she must earn "relevant income" of not less than €75,000 per annum. This means that his or her basic salary before benefits, bonuses, commissions, share based remuneration, etc. must be not less than €75,000.

Calculating the relief

The tax relief is granted by calculating what is known as the "specified amount" and relieving that specified amount from the charge to income tax. The specified amount is determined by reference to the following formula-

Formula: (A-B) x 30%

where -

A: is the amount of the relevant employee's income, profits or gains from his or her employment in the State with a relevant employer or associated company, excluding expenses and amounts not assessed to tax in the State and net of any superannuation contributions. In addition, where the relevant employee is entitled to double taxation relief in relation to part of the income, profits or gains from the employment, that part of the income is also excluded from 'A'.

For the years 2012, 2013 and 2014, where this amount exceeds \notin 500,000, 'A' was capped at \notin 500,000 (the "upper threshold"), and

B: is €75,000.

The specified amount is 30% of the individual's income that exceeds \in 75,000. For 2012, 2013 and 2014, the specified amount is 30% of the individual's income between \in 75,000 and \in 500,000 (upper threshold).

The specified amount is exempt from income tax.

The specified amount is not exempt from USC. In addition, the specified amount is not exempt from PRSI unless the employee is relieved from paying Irish PRSI under either an EU Regulation or under a bilateral agreement with another jurisdiction.

ANNEX 2 (continued)

For the purposes of calculating 'A' in the definition of specified amount, all income from the employment is included (e.g. bonuses, commission or other similar payments, benefits in kind and share based remuneration). However, as noted above, any amount on which relief for pension contributions has been obtained is excluded as are amounts paid in respect of expenses. In addition, where an individual is entitled to double taxation relief for foreign tax, that part of the income on which such relief is claimed should be excluded in calculating the specified amount.

ANNEX 3

Table 1: Increase in number of employees, as reported by employers, as a result of the operation of SARP

Increase in number of employees per year					
2012 2013		2014	2015	2016	
6	49	126	591	477	

Table 2: Number of employees retained, as reported by employers, as a result of the operation of SARP

Number of employees retained per year					
2012 2013		2014	2015	2016	
6	215	708	603	607	

Table 3: Cost of SARP

Tax cost of SARP per year					
2012 2013		2014	2015	2016	
€0.1 million	€1.9 million	€5.9 million	€9.5 million	€18.1 million ⁶	

 Table 4: Number of employees within various salary bands whose employer

 made a SARP return

		Number of employees per year				
		2012	2013	2014	2015	2016
Salary Range	€75,000 to €150,000	-	35	88	224	359
	€150,001 to €225,000	-	36	79	155	160
	€225,001 to €300,000	-	28	63	81	79
	€300,001 to €375,000	-	12	29	34	56
	€375,001 to €675,000	-	10	33	62	95
	€675,001 to €1,000,000	-	-	8	22	26
	€1,000,001 to €3,000,000	-	-	2	8	14
	€3,000,001 to €10,000,000	-	-	-	-	4
Total 11 ⁷		117	121	302	586	793

⁶ The cost is calculated based on employer returns submitted to Revenue and therefore represents the maximum cost of all reported individuals to whom the relief is available.

⁷ In the interests of taxpayer confidentiality, a breakdown is not supplied in respect of the 2012 statistics.

ANNEX 3 (continued)

Sector	Number of employees per year					
	2012	2013	2014	2015	2016	
IT	-	36	79	167	224	
Financial Services	-	31	101	168	179	
Pharma & Medical	-	17	35	50	130	
Consumer Industrial	-	13	9	69	104	
Products & Services						
Other Services	-	13	26	72	130	
Other	-	11	52	60	26	
Total	11 ⁸	121	302	586	793	

Table 5: Sector of employer who made a SARP return

 $^{^{\}rm 8}$ In the interests of tax payer confidentiality, a breakdown is not supplied in respect of the 2012 statistics